

Food Policy, Practice, and Provision in UK Early Childhood Education and Care: A Scoping Review

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Abstract

Objective: To evaluate research exploring food policy, practice, and provision in Early Childhood Education and Care settings (ECEC), using the socioecological model (SEM).

Design: A scoping review was conducted in accordance with the Joanna Briggs Institute (JBI) Methodology for scoping reviews and the Preferred Reporting Items for Systematic Reviews and Meta-analysis for Scoping Reviews (PRISMA-ScR). Five databases were systematically searched. Eligible studies were retrieved after full-text screening. Data were extracted and synthesised based on food policy, practice, and provision concepts and grouped according to SEM level. Results were presented using a narrative summary.

Results: Twenty-four studies were included, the majority had qualitative (n=13, 54%) or cross-sectional study designs (n=11, 46%) and presented findings at the organisational SEM level. Nursery settings were most represented (n=16, 67%), followed by childminders (n=5, 21%), then preschools (n=3, 13%). Studies were conducted in England (n=20, 83%) and Scotland (n=2, 8%), however no studies were undertaken in Wales or Northern Ireland. Studies reported poor adherence to food policies in ECEC. Recommended practices were frequently adhered to, however, food provided did not consistently meet nutritional recommendations. Common barriers to implementing healthy food practices and provision were cost, staff shortages, lack of training, and awareness of available guidance.

Conclusions: This review identified a need for research that targets a range of SEM levels, and is conducted in Scotland, Wales, and Northern Ireland. Our findings support the need for increased governmental support for ECEC, through food standards, free meal provision for ECEC, and more accessible nutrition training.

Keywords: Children; Food Practices; Food Policy; Nutrition; Review.

Introduction

Reducing child overweight and obesity is an international priority⁽¹⁾. In England, 22% of 4 to 5-year-olds were overweight or living with obesity in 2023/24⁽²⁾, comparably high levels are reported across Scotland, Northern Ireland, and Wales⁽³⁻⁵⁾. Notably, children living in the most deprived areas are more likely to be living with obesity in England and Wales^(2, 5). Therefore, promotion of healthy weight in early years children (0-5 years) is a public health priority in all four UK countries (England, Scotland, Northern Ireland, and Wales)⁽⁶⁻⁸⁾.

Dietary intake during early childhood is a modifiable risk factor for obesity⁽⁹⁾. Unhealthy dietary patterns, high in energy dense foods and low in fibre, are associated with increased adiposity and obesity risk in childhood and adolescence⁽¹⁰⁻¹²⁾. Studies have also shown that healthy dietary patterns in early childhood have long-term protective effects against stroke and cancer risk and are associated with better cognitive outcomes⁽¹³⁻¹⁶⁾. Despite this, recent evidence has indicated that dietary intake in young children in the UK often does not meet nutritional recommendations for fibre, zinc, and vitamin C^(17, 18).

In Scotland, 79% of households with early years children used some form of childcare in 2019⁽¹⁹⁾, and on average children aged 0-4 years spent 22.5 hours a week in formal childcare in England in 2023⁽²⁰⁾. Formal childcare refers to Early Childhood Education and Care settings (ECEC) such as nurseries, preschools, and childminders that provide daytime care for children before they reach school-age (4-5 years). Food consumed during ECEC comprises 11% of total eating occasions among early years children in the UK⁽²¹⁾. ECEC could therefore be a pivotal setting to influence dietary behaviours and nutritional intake in early years children to help mitigate impacts of obesity and diet-related outcomes in children.

Scotland, Wales, and England have Government funded schemes where parents can claim up to 30 hours of free childcare to make childcare more economically feasible for parents⁽²²⁾. Northern Ireland also supports parents through The Northern Ireland Childcare Subsidy Scheme (NICSS) and the Tax-Free Childcare (TFC) scheme^(23, 24). Recent increases (2024) to the funded childcare hours in England and the NICSS scheme, is estimated to increase demand for childcare by 15%^(25, 26). The impact increased demand for childcare could have on feeding practices and food provision in ECEC is unknown as funding for meals is not included within the free childcare hours scheme in England⁽²⁷⁾. However, meals are free to children attending ECEC in Scotland⁽²⁸⁾. The upcoming changes to childcare provision in England may also have a disproportionate impact in the most deprived areas, where ECEC

already face chronic underfunding, and children have poorer dietary outcomes⁽²⁹⁻³¹⁾. Thus, the aim of this scoping review was to draw together all current UK-based evidence on food policy, practice, and provision in ECEC to identify gaps that will inform future policy development and research. Our review will address the following research questions: (i) how is food policy and guidance used by early childhood education and care settings?; (ii) what food practices are used in early childhood education and care settings in the UK?; and (iii) does food provided and consumed within early childhood education and care settings meet nutritional recommendations for children 0-5 years old?

The secondary aim of this review was to map findings from the included studies to the Socio-Ecological Model (SEM) to identify how food policies, feeding practices, and food provision in UK ECEC have been explored in research. The SEM is based on the ecological systems theory⁽³²⁾ which hypothesised that individual, interpersonal, organisational, environmental, and governmental contexts should be considered to fully understand individual outcomes^(33, 34).

Methods

This scoping review was conducted in accordance with the JBI methodology for scoping reviews⁽³⁵⁾ and was reported using the PRISMA extension for scoping reviews checklist (available in Appendix 1)^(36, 37). A protocol for this scoping review was pre-registered on Open Science Framework (DOI 10.17605/OSF.IO/Q2RPH) and remained unaltered throughout the review process.

Search Strategy

A search strategy was developed using terms for key concepts of the review: ‘early years care’, ‘nutrition’, ‘feeding practices’, ‘food events’, and ‘nutrition policy’. The terms were combined using ‘OR’ and then grouped using ‘AND’ to link the concepts. Limits were applied to restrict results to the English language and research published after 1990, as childhood obesity prevalence in the UK had a marked increase after 1994⁽³⁸⁾, therefore research published before this time may have less relevance to current public health policy. After a pilot search was carried out, the strategy was reviewed by a subject librarian to ensure the search retrieved all relevant studies. The search was performed in MEDLINE, EMBASE, PsycINFO, Scopus, and CINAHL databases, in May 2024. The search strategies used are available in Supplementary material 2.

Eligibility criteria & Study Selection

The inclusion criterion for this scoping review was based on the Population, Concept, Context framework⁽³⁵⁾. Studies were eligible for inclusion if (i) the population included early years children aged 0-5 years old, parents, early years practitioners and/or staff; (ii) they explored the concept of food policy, feeding practices, and/or food provision in ECEC (Table 1); (iii) and if they were conducted in the context of UK ECEC.

Articles were excluded if they were:

1. Conducted outside the four UK countries (England, Scotland, Wales, Northern Ireland).
2. Review articles, protocols, commentaries, opinion pieces, and grey literature.
3. Focused on food in afterschool, breakfast, or holiday clubs.
4. Focused on children with chronic or medical conditions and/or special feeding requirements.

All titles and abstracts retrieved from the database searches were exported into EndNote to remove duplicate records, then uploaded into Rayyan screening software for screening⁽³⁹⁾. Three reviewers (AT, JP, JC) independently screened all titles and abstracts for inclusion in full-text screening. All full-texts were then screened independently by the first reviewer (AT), and a random 50% were independently screened by a second reviewer (JP), as previously deemed adequate⁽⁴⁰⁾. Discrepancies were discussed with the research team. Reference lists of the included studies were identified using CitationChaser and screened by the first reviewer (AT). Reasons for exclusion of articles at the full-text screening stage are reported in Figure 1.

Data Charting

A data extraction form was created in Excel and was designed to capture methodological characteristics of the studies and outcomes related to the target population, concept, and context. The data extraction form was piloted with five studies by two reviewers to assess suitability. After appropriate adjustments were made, the first reviewer (AT) independently extracted all relevant data from the studies, and a second reviewer (JP) extracted a random selection of 50% of the studies to ensure consistency. Discrepancies were discussed and resolved by the two reviewers.

Data Synthesis, Analysis, and Presentation

Characteristics of the studies such as type of participant, geographical information, and type of setting were extracted and summarised in Table 2. Key findings identified from the studies were summarised and categorised based on relevance to the key concepts of the review: food policy, practice, or provision. Additionally, results from studies were grouped according to SEM levels (individual, interpersonal, organisational, environmental, governmental). A narrative summary approach was used to discuss findings from the studies, this did not include assessment of methodological quality of the included studies, as appropriate with the scoping review design⁽³⁵⁾.

Results

Out of 10,688 articles retrieved, 1,964 duplicates were removed, and 90 full-text articles were assessed for eligibility after title and abstract screening. Following full-text screening, 23 articles were included (Figure 1). One additional article was identified from the reference lists of included articles.

Characteristics of Studies

The majority (n=20, 83%) of included studies were conducted in England, the remaining studies were conducted in Scotland (n= 2, 8%) or were UK wide (n= 2, 8%); there were no studies conducted in Northern Ireland or Wales (Table 2).

Thirteen studies (54%) utilised qualitative methods such as semi-structured interviews. Studies also utilised cross-sectional study designs (n=11, 46%), and three studies (13%) used experimental designs, two of which were mixed-method evaluations of interventions^(41, 42), and one was a cluster RCT⁽⁴³⁾.

The majority of studies included ECEC staff (n=12, 50%), followed by parents (n=9, 38%), then ECEC managers (n=7, 29%). Despite the greatest proportion of participants being early years children, only five studies (21%) included children as participants⁽⁴²⁻⁴⁶⁾. Most commonly, studies were based in nurseries (n=16, 67%) (Table 2).

Figure 2 displays the proportion of studies that addressed each SEM level. The most frequent SEM level addressed was the organisational level (n=22, 92%); these studies often investigated staff feeding practices within ECEC, such as knowledge and use of food guidance, serving style, and staff role-modelling. The second most frequent SEM level

addressed was the interpersonal level (n=14, 58%), explored through parent-provider relationships, such as parental input into menu planning or parent engagement with food provided in ECEC. Most frequently, studies addressed two SEM levels, no studies addressed all five SEM levels.

The narrative summary of results was explored further by ‘Policy’, ‘Practice’, and ‘Provision’ concepts.

Policy

Food policy was the least investigated area compared to practice, and provision. Fourteen studies (58%) presented findings related to food policy.

ECEC Food Policies:

Nine studies (38%) investigated the implementation and adherence of ECEC food policies. The proportion of ECEC that had food policies differed between studies; two studies reported that 68-77% of ECEC had a food policy^(47, 48), whereas other studies reported much lower proportions of 13-17%^(49, 50). ECEC food policies reported in the studies included policies on staff roles during mealtimes or on the provision of ‘treats’^(49, 51). However, ECEC food policies tended to have varying formats and content between settings^(49, 52). Alderton and Campbell-Barr (2005) reported that settings which did not have a food policy tended to exhibit less positive food practice and provision outcomes, such as involving children in serving food, and catering for special dietary needs⁽⁴⁷⁾. Additionally, there were often varying degrees of policy enforcement from both providers and parents⁽⁵³⁾. Policies surrounding ‘treats’ and celebrations were reported as difficult to enforce, and parental demand was a key influence upon adherence to policies^(51, 52). The process evaluation of a dietary intervention in ECEC identified that the management structure and financial barriers can prevent ECEC from developing food policies⁽⁴¹⁾.

Availability of Support and Guidance to Develop Food Policies:

Several studies reported that there was less support and guidance available to private nurseries than local authority funded nurseries^(49, 50, 54). According to findings from a qualitative study, staff from private nurseries felt they were more isolated from healthy eating information and policy guidance⁽⁵⁴⁾. It was also reported that private settings relied on the Office for Standards in Education (Ofsted - Government regulation body for educational

settings in UK) requirements to guide feeding practices and food provision⁽⁵⁰⁾, and did not receive the same support available to some local authority funded nurseries⁽⁴⁹⁾.

Impact of Government Level Food Policy & Schemes:

Limited findings addressed the use or impact of local and national governmental policies or schemes. Studies that evaluated government level policy were mostly qualitative, and generally reported negative, critical, views of their impact in ECEC. Moore et al. (2005) reported that the introduction of Government Ofsted monitoring of childminders in England was viewed as damaging to relationships between childminders and the local authority, and contributed to an increased reliance on food provided by parents, rather than by childminders⁽⁵²⁾. Similarly, another qualitative study reported that ‘free childcare hours’ funded by Government in England, had put additional financial strain on ECEC, resulting in some ECEC relying on food provided by parents, or raising prices for parents not using the subsidy⁽⁵⁵⁾. It was also reported that there was a low uptake of free milk provided as part of ‘The Nursery Milk Scheme’ to nurseries in England and Wales due to a preference from children for drinks brought from home⁽⁴⁴⁾.

Recommendations for Future Policy Development:

Authors of the studies identified a need for authoritative, accessible guidance for food provision in ECEC, and the implementation of a standardised food policy for ECEC in the UK^(48, 53, 56). Additionally, authors recommended promotional campaigns that target portion size guidance in ECEC⁽⁵⁷⁾, and an increase in support and investment in the ECEC sector by UK Governments⁽⁵⁵⁾.

Practice

The majority of findings from the studies related to feeding practices in ECEC (n=20, 83%).

Feeding Practices Employed in ECEC:

Studies frequently reported the use of positive feeding practices in ECEC to support children throughout mealtimes, including giving gentle encouragement to try foods served, and prompting children to eat their vegetables at meal times^(50, 53, 58). It was reported that one nursery enabled staff to eat for free with the children to promote role-modelling⁽⁴¹⁾. Three studies reported that children were often encouraged to self-serve their food or involved in food preparation^(47, 50, 57). Child-sized tableware was used to guide appropriate portion sizes

in ECEC, as one qualitative study reported that staff felt generally less aware of portion size guidance than parents⁽⁵⁷⁾.

There was also evidence of feeding practices in ECEC which are not recommended by early years guidance. For example, 21% of providers that responded to a questionnaire, said that they used treats to incentivise children to eat their meal and encourage good behaviour⁽⁵⁸⁾. Neelon et al. (2015) found that nurseries located in areas with the highest Index of Multiple Deprivation (IMD) score (i.e. most deprived), were more likely to report recommended practices such as allowing children to select their own food or staff accompanying children at mealtimes. However, there was generally an expectation children should finish all their food, which is not recommended practice⁽⁵⁹⁾. Findings from the studies also indicated that ECEC rarely sought nutrition advice or approval from dietitians to support menu development^(48, 50).

Barriers to Healthy Feeding Practices:

A common theme identified in seven studies was the lack of nutrition training and education of ECEC staff and cooks^(47, 49, 50, 52-55). There was evidence that providers had some general healthy eating knowledge, but often relied on ‘common sense’ or diet knowledge gained from personal experiences⁽⁵³⁾. A process evaluation of an ECEC intervention found that there were small increases in ECEC staff healthy eating knowledge and motivation post-intervention, indicating that lack of healthy feeding training and education is a modifiable barrier⁽⁴¹⁾. Other barriers to healthy feeding practices identified in the studies included limited time, lack of kitchen facilities, lack of staff supporting mealtimes, and budgetary constraints^(41, 47). Insufficient funding and budgetary concerns were prominent barriers to accessing training and support towards healthy feeding practices for ECEC⁽⁵⁵⁾, this was most evident in settings in more deprived areas⁽⁴¹⁾.

Use of Early Years Food & Drink Guidance:

Warren et al. (2024) reported that providers were more likely to be aware of healthy eating guidance, than to use it in practice⁽⁶⁰⁾. The most frequent sources of healthy eating information cited in the included studies were childminding magazines, ‘Change4Life’ materials, national reports, and advice from parents^(49, 53, 59). Two studies found that the ‘Eat Better, Start Better’ voluntary food and drink guidelines for ECEC in England were a key source of information used by providers^(59, 60). Notably, it was reported that providers frequently referenced feeding guidance aimed for school-aged children rather than early years children⁽⁵³⁾. Barriers to the use and implementation of guidance in ECEC included the length

and complexity of reports, and guidance not being culturally inclusive⁽⁵⁵⁾. A quantitative study identified that settings with larger numbers of children were more likely to use guidelines⁽⁶⁰⁾.

Recommendations for Feeding-Practice Related Policy Development and Future Research:

Three studies identified that further support and training for menu development, healthy food preparation, and use of portion size guidance would be beneficial for ECEC^(48, 50, 57). It was also suggested that providers should actively engage with parents about feeding practices and seek opportunities to learn from a range of health professionals⁽⁴⁴⁾.

Recommendations for future research included understanding the factors influencing the use of healthy feeding guidance and improving methods to more accurately capture feeding practices in a range of ECEC^(49, 60).

Provision

Fifteen studies (63%) reported outcomes related to food provision in ECEC.

Food Provided in ECEC:

Fruit and vegetables were frequently provided in ECEC^(48, 59, 61); however, ECEC did not often meet the oily fish recommendations (at least two portions per week)^(45, 48, 59, 62). The provision of plant-based protein sources was also generally insufficient in ECEC, although, nurseries in the most deprived areas were more likely to provide foods containing wholegrains, legumes, pulses, and lentils^(59, 63). Milk provision varied between ECEC, some settings provided semi-skimmed milk and some provided whole-milk⁽⁴⁴⁾. Studies reported that ECEC were likely to rely on processed foods or dried fruits, high in sugar, for snack foods^(50, 53).

The provision of food brought from home in ECEC, referred to as ‘packed lunches’, was dependent on the setting type. Moore et al., (2005) reported that 25% of childminders, and 8% of private nurseries relied on parents bringing food from home, whereas parents never provided food in the local authority funded settings included in the study⁽⁵²⁾.

Nutritional Quality of Food in ECEC:

A secondary data analysis using UK National Diet and Nutrition Survey (NDNS) data, found that meals provided in nurseries and preschools were lower in added sugars and were less energy dense than food provided by parents, wider family, or other childcare⁽⁴⁶⁾. There were

conflicting findings reported regarding energy and carbohydrate content of food provided in ECEC^(48, 63), however, studies consistently reported that food provided in ECEC exceeded the Caroline Walker Trust (CWT) and ‘Eat Better, Start Better’ (EBSB) recommendations for fat and salt, and was deficient in fibre, iron, and zinc^(48, 63). Frequent provision of cakes and biscuits was identified as contributing to excess sugar provided in ECEC⁽⁶³⁾.

Two studies reported that portion sizes served in school-based nurseries were more compliant with school food standards than ECEC recommendations^(63, 64). Another study reported that settings in more deprived areas had better nutrition index ratings⁽⁴⁷⁾.

Barriers to Healthy Food Provision:

Findings from the included studies highlighted several barriers to providing healthy foods faced by ECEC including financial constraints, time capacity, type of ECEC, and source of food. Three studies identified that time constraints impacted what food was provided in ECEC^(50, 53, 54). Childminders felt strongly that their limited time capacity negatively impacted food provision, and resulted in a reliance on processed convenience foods⁽⁵³⁾. Similarly, another study reported that the quality of ingredients used for food preparation in ECEC was largely governed by financial and time capacity⁽⁵⁴⁾.

The type of ECEC was also a factor that impacted food provision. School-based nurseries had little to no control over what food could be purchased, as the budget for consumables was controlled by management in the associated primary school⁽⁵⁴⁾. In addition, parents held more power over menu choices in private nurseries, as they were considered customers to a ‘business’⁽⁴⁹⁾. Consequently, private nurseries in less deprived areas were able to provide good quality foods, as parents had greater financial responsibility⁽⁵⁰⁾. Nurseries that prepared food on site with a dedicated cook had more autonomy over menu development than settings that relied on an external catering company⁽⁴⁹⁾. Additionally, nurseries with the farthest distance to the nearest supermarket were more likely to serve fruit and vegetables less than 2-3 times per week⁽⁶¹⁾.

Recommendations for Food Provision Related Policy Development and Future Research:

The authors of the studies had minimal recommendations for policy development related to food provision in ECEC. One study recommended that there should be increased support for schools and caterers providing food for multiple age groups, to ensure that appropriate portion sizes and nutrient requirements are served to the respective age group⁽⁶³⁾.

Moore et al., 2005 identified a need for future research to explore the nutritional quality of food served in ECEC⁽⁵²⁾. After concluding that offering vegetables to children at breakfast time was feasible, one study recommended a future randomised controlled trial (RCT) should be undertaken to explore this intervention further⁽⁴²⁾.

Discussion

This is the first review of studies to explore food policies, feeding practices, and food provision in UK ECEC. We used the socioecological model (SEM) to synthesise key findings and recommendations for further research. Twenty-four studies were identified, the majority used qualitative methods or were of cross-sectional design. Most of the studies were conducted in England in a nursery setting and included ECEC staff as participants, with no studies undertaken in Northern Ireland or Wales. Studies most frequently focused on food practices in ECEC, followed by provision, then policy. The majority of research was at the organisational SEM level, and very few studies targeted governmental and individual levels.

The focus on UK countries was important to clearly see the scope of research within the UK and compare to international studies. Reviews of studies undertaken internationally have focused on synthesising ECEC nutrition interventions⁽⁶⁵⁻⁷¹⁾; whereas, our review identified only three studies that used experimental methods, indicating a stark difference in the type of evidence that characterises the UK ECEC research landscape. Despite differences in study design, international literature reviews generally reported that barriers to food policy implementation, healthy feeding practices, and nutritional quality in ECEC were consistent with those identified from UK literature^(68, 72). Ultimately the gaps in research and policy highlighted in international literature reviews support our recommendations for future research that targets all five SEM levels⁽⁶⁸⁻⁷⁰⁾, and for increased food related ECEC policies⁽⁶⁷⁾.

Policy

Our findings suggested that food policies, and the way they are implemented are likely to be highly variable across ECEC in the UK, with differences most evident between private and local-authority funded settings. A recent report by Nourishing Our Future found that 81% of settings in Essex, England, have a food policy, which is higher than findings reported within literature, and further highlights the wide variability in food policy use across the UK⁽⁷³⁾. The variability in the content of ECEC food policies is expected, as ECEC are advised to adapt policies to reflect the individual setting⁽⁷⁴⁾. However, providing a more specific policy

framework and support for policy development, such as those provided by Australian States/Territories to ECEC, would be beneficial for UK ECEC to develop more specific and comprehensive food policies⁽⁶⁷⁾. Furthermore, it was evident that ECEC struggled to fully adhere to food policies once they were in place. Previous evidence from settings based in Australia has shown that implementation and adherence to food policies in ECEC could be improved with active support from ECEC managers, parents, and accessible resources⁽⁷⁵⁾.

This review found that there was poor implementation of government schemes in UK ECEC^(44, 55). Government schemes have been effective in the school environment. The School Food Standards and Universal Infant Free School Meals (UIFS) have improved dietary intake at lunchtimes, with particularly beneficial impacts for low-income children^(76, 77). Similarly, government legislation in Sweden entitles all children in preschool and primary school to a free and nutritious meal, which has been effective in ensuring school meal quality and beneficial feeding practices^(78, 79). The evident success of government schemes in the school environment and in international settings suggests that similar schemes could be beneficial for food quality and feeding practices in UK ECEC if implemented universally, and with sufficient support and resources for ECEC staff⁽⁶⁷⁾.

Practice

This review found that staff role-modelling was a common practice reported in UK ECEC. Role-modelling is a widely recommended practice to promote healthy eating and young children's acceptance of unfamiliar foods⁽⁸⁰⁾. Our review also found that it was common practice to allow children to self-serve, which evidence suggests is beneficial for reducing energy intake⁽⁸¹⁾. Similarly, the involvement of children in food preparation has positive impacts on vegetable intake in children⁽⁸²⁾. Whilst this practice is common within ECEC in countries such as New Zealand, it was not frequently reported in UK ECEC⁽⁸³⁾. Diluting fruit juice with water was a practice reported in more deprived ECEC. This practice reflected previous recommendations that have since been revised; current guidance recommends only water or milk in ECEC^(84, 85). This was an important practice given the high proportion of sugar found in juice drinks marketed to children, and subsequently high intake of sugar from sugar-sweetened beverages (SSBs) in UK children^(86, 87).

Although this review found that feeding practices were generally positive, providers also displayed practices that were not recommended such as using 'treats' as rewards for good behaviour or expecting children to finish their meals. The use of 'treats' such as sweets or

desserts as rewards during childhood has associations with dietary behaviours later in life, as well as negative outcomes related to physical and mental health^(88, 89). Similarly, we found that some settings in more deprived areas expected children to finish all their meals⁽⁵⁹⁾, which is not encouraged as this can affect awareness of hunger and fullness cues, important for self-regulation of energy intake⁽⁹⁰⁾. However, children in deprived areas are more likely to face food insecurity, and therefore staff may want to ensure children have had sufficient intake during their care⁽⁹¹⁾. Our review also found that ECEC staff tended to cite sources of information that were not official healthy eating guidance, such as advice from parents or childminding magazines⁽⁴⁹⁾. Previous evidence has shown that parents of early years children are also generally unaware of portion size guidance, indicating that ECEC staff should not be reliant on parents for feeding practice advice⁽⁹²⁾. Findings from the Nourishing Our Future report identified that settings found guidance resources too complex and overwhelming, or not visual enough, which is consistent with findings from this review⁽⁷³⁾. This therefore highlights a need for intervention to promote effective use and awareness of nutrition guidance resources.

Notably, the majority of findings related to feeding practices in UK ECEC came from qualitative interviews or self-reported questionnaires by providers. A previous study found that there were disparities between reported practices by caregivers and actual practices observed by researchers⁽⁹³⁾. There is therefore a need for improved methodology to accurately capture feeding practices in the ECEC environment.

Provision

On average the lunches provided in UK ECEC had excess fat, sugars, protein, and salt, and were deficient in iron, and zinc^(48, 63). These findings are similar to those found in primary schools in England before the introduction of The School Food Standards in 2008, where children consumed excess fat and deficient amounts of energy, carbohydrates, and iron from school lunches⁽⁹⁴⁾. Additionally, the excess energy and protein, and inadequate iron intake is a widespread observation across European countries for early years children and in ECEC^(95, 96). We identified cost as a barrier to healthy food provision in UK ECEC, which is an unsurprising consequence of the chronic underfunding faced by ECEC in the UK^(30, 97). This was most evident in settings in more deprived areas, which have been disproportionately affected by funding changes^(41, 98).

Our findings also showed that school-based nurseries served inappropriately large portion sizes that were more suitable for primary school aged recommendations than early years^(63, 64). These findings could partly explain why a previous study found that eating occasions were larger in childcare than in the home-setting⁽²¹⁾. The consumption of such large portion sizes could have negative health implications for early years such as an increased risk of high body weight and blood pressure due to excess energy and salt intake^(99, 100). It could be postulated that the inappropriate portion sizes in ECEC could be a result of lack of training and nutrition education that was reported in ECEC staff and cooks, or the limited awareness and use of ECEC specific feeding guidance.

The Effect of Deprivation

This review found that ECEC in the most deprived areas adhered to more recommended feeding practices and provided more nutritional foods than settings in less deprived areas. For example, one study reported that settings in the most deprived areas were more likely to dilute juice with water⁽⁵⁹⁾. Whilst diluting juice is typically a practice to reduce sugar consumption, it is more likely that ECEC in deprived areas comply with this practice to reduce costs as ECEC may face significant budgetary constraints in more deprived areas⁽³⁰⁾. Alternatively, these findings could reflect the differences found between ECEC types, as children from more deprived areas are more likely to attend local authority funded settings⁽¹⁰¹⁾, which have more support to assist food policy development and healthy feeding practices.

Our findings contrast a previous study that found greater socio-economic deprivation was associated with poorer nutritional quality of food in English secondary schools⁽¹⁰²⁾. More generally, it has been established that lower household income and socio-economic deprivation are associated with poorer diet quality in children⁽¹⁰³⁾. The findings in this review therefore present promising evidence that ECEC could act as key mitigators to improve dietary intake of children in deprived areas and indicate that further research is needed to explore food provision and practice in ECEC that face deprivation.

Implications

This scoping review found that the majority of research on food policy, practice, and provision in UK ECEC was at the organisational SEM level. This is problematic as it continues to place the responsibility on providers that are typically overstretched and underfunded⁽³⁰⁾. Future research should therefore aim to develop and evaluate governmental

programmes and policies to ensure that they are effective at supporting and improving child health. Given the success of previous interventions that have targeted ECEC in other countries⁽¹⁰⁵⁻¹⁰⁷⁾, there is also scope for more healthy eating interventions in UK ECEC. Furthermore, interventions in ECEC may be more impactful if they use a multi-level approach, targeting a range of SEM levels. Our findings highlighted a need for quantitative research that more accurately captures the nutritional quality of food provided and consumed, as well as further exploring the impact of cost on food provision in the current economic climate.

The most striking finding from this review is the urgent need for research in Wales, Northern Ireland, and Scotland. The ongoing National Institute of Health and Care Research (NIHR) ‘Growing Well Study’ (GWS)⁽¹⁰⁸⁾, whilst important to explore food and nutrient intake in English pre-school children, further perpetuates this lack of research conducted in the three other UK countries. Similarly, more research is needed that represents a range of deprivation levels to effectively identify barriers faced by ECEC across the UK.

The findings from this review provide an evidence-base to support policy change needed in UK ECEC. Our findings indicate that the introduction of the statutory nutrition requirements in English ECEC from September 2025 will be beneficial for ensuring adequate nutritional quality in food provided to early years children⁽²²⁾. Similar nutrition requirements should also be in place for ECEC in Wales and Northern Ireland. The Early Years Foundation Stage (EYFS) nutrition guidance was published in May 2025 to support ECEC with the new statutory nutrition requirements. This provides more accessible and succinct advice for ECEC on food groups, food policy development, and menu planning than previous guidance. However, the EYFS guidance lacks clarity on portion sizes and feeding practices, which we have established as areas requiring further support for ECEC⁽⁷⁴⁾. Increased governmental support for the implementation of nutrition requirements is important to ensure additional burden is not placed on ECEC providers.

Additionally, our findings indicated that nutrition education and practice training should be made more accessible to ECEC staff through government funded schemes, and should be monitored by Ofsted to ensure recommended feeding practices are upheld. Finally, the findings from this review, coupled with the success of the Universal Infant Free School Meals (UIFSM) scheme, support the proposition for universal free meals in ECEC, which would

alleviate cost as a barrier to nutritional food provision and help reduce inequality between ECEC types and deprivation levels.

Strengths & Limitations

Strengths of this scoping review include the comprehensive and systematic search of peer-reviewed literature and inclusion of a breadth of study designs, thereby ensuring all relevant, available evidence has been collated to scope what is known about the food policy, provision and practice in UK ECEC. Using a socio-ecological approach was also a strength of this review, as it informed where gaps in research lie, and highlighted how a multi-level approach for future studies would provide impactful insights on food policy, practice, and provision in ECEC.

There were also a number of limitations to this review. For example, this scoping review did not include grey literature which may have provided further context of food provision and practices in ECEC, as well as evidence that supports the need for policy changes. However, this review can be used alongside a published grey literature review of early years portion size guidance resources in the UK and Ireland⁽¹⁰⁹⁾, and grey literature reports from early years advocacy organisations to call for policy change. Another limitation of this review is that five of the studies were published before 2012^(44, 47, 48, 50, 52), which predates the publication of CWT, EBSB, and EYFS guidelines^(74, 84, 110) and therefore the studies do not evaluate food practices and provision against these current ECEC guidelines. There have also been recent geopolitical and economic changes since many of the studies were published, and therefore findings may not reflect current food policy, practices, or provision in UK ECEC.

Conclusion

Overall, we found that UK ECEC had generally poor adherence to food policies, and government schemes were not implemented effectively in the ECEC environment. Although feeding practices reported were mostly positive, a lack of nutrition training and awareness of guidance was apparent in ECEC staff. Barriers to healthy food provision included financial constraints, time capacity, type of ECEC, and source of food. Our findings show that there is an urgent need for an increased focus on research and policy addressing the food environment in UK ECEC, specifically in Scotland, Northern Ireland, and Wales. Future research should aim to capture a range of influences affecting food policy, practice, and provision in UK ECEC, to ensure that responsibility is not placed solely on providers and to inform future policy development.

Contributors

The scoping review was conceptualised by AT, AP, MM, and RK. AT, JP, and JC independently conducted the screening process of identified articles and resolved discrepancies. AT and JP extracted relevant data, and charted data accordingly. AT wrote and prepared the original manuscript, AP, MM, and RK reviewed the manuscript, and all authors approved the manuscript for publication.

Declaration of interests

We declare no competing interests.

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Table 1. Concepts of Food Policy, Practice, and Provision eligible for inclusion in the review grouped by SEM level.

SEM level	Individual	Interpersonal	Organisational	Environmental	Governmental
Policy		-Lunchbox policies for parents	-ECEC healthy eating policies -Voluntary food & drink guidance	-Local council food policies -Deprivation & socioeconomic factors affecting policy use -Local healthy eating schemes for early years	-Governmental public policies -Government schemes -Ofsted monitoring
Practice		-Interaction with parents -Parental demographic factors -Peer influence	-Eating environment -Use of appropriate utensils -Staff nutrition education -Awareness and use of voluntary food guidelines -Serving styles in ECEC -ECEC eating with child and role modelling	-Cultural influences -Deprivation & socioeconomic factors affecting feeding practices in ECEC	-Government funding impact on practices
Provision	-Child preferences -Fussy eating -Child self-serving	-Lunchboxes/ food from home served in ECEC	-Nutrition of food provided in ECEC -Food preparation method: internal chef, catering company, school canteen	-Food insecurity -Economic barriers -Spatial factors affecting source of food -Deprivation & socioeconomic factors affecting provision	-Government funded initiatives providing food to ECEC

Table 2. Summary of study characteristics. *Other types of participants included non-government organisations (NGOs), member organizations, local authority stakeholders, health visitors, researchers.

	N (%)	Number of Studies (%)
Type of Participant		
Child	1906 (34.9)	5 (20.8)
ECEC Staff	542 (9.9)	12 (50.0)
ECEC Manager	1543 (28.2)	7 (29.2)
ECEC Owner	6 (0.1)	2 (8.3)
Cook	14 (0.2)	3 (12.5)
Childminder	82 (1.5)	3 (12.5)
Parent	1353 (24.7)	9 (37.5)
Other*	21 (0.4)	2 (8.3)
Total	5467	
Country		
England		20 (83.3)
Wales		0
Scotland		2 (8.3)
Northern Ireland		0
Multiple UK nations		2 (8.3)
Region England		
Yorkshire		5 (25)
North West		3 (15)
South East		2 (10)
South West		2 (10)
London		1 (5)
East Midlands		1 (5)
North East		1 (5)
East		0
West Midlands		0
Multiple Regions		5 (25)
Type of Early Years Setting		
Nursery		
Preschool		
Childminders		16 (66.7)
		3 (12.5)
		5 (20.8)
Setting Characteristics		
Private		7
Local Authority Funded		7
School-based		4
Not Available		12

Table 3. Summary of Recommendations and Actions for policy and Research Identified by Study Authors

	Future Research Designs	Feeding Practices Related	Food Provision Related
Recommendations for Research	-Need for larger ethnographic studies that include higher number of nurseries and childminders⁽⁵⁴⁾. -Future study samples should be purposefully selected to reflect the ratio of child-care providers to provide better applicability to local context⁽⁴⁹⁾.	-Further research to understand factors influencing nurseries' use of guidelines and views on whether guidelines should be voluntary or statutory⁽⁶⁰⁾. -Future research should capture actual practice as well as reported⁽⁴⁹⁾.	-Need to identify deficiencies in nutritional quality of food being consumed in EYS⁽⁵²⁾. -Offering vegetables to children at breakfast was feasible to implement, and a definitive RCT should be undertaken⁽⁴²⁾.
	Food Policy Related	Feeding Practices Related	Food Provision Related
Recommendations for Policy	-Need for authoritative set of dietary guidelines for early years that are accessible to all EYS^(53, 56). -Should develop educational and promotional public health campaigns for portion size guidance⁽⁵⁷⁾. -Recommend improved consultation with EYS sector, and sustainable investment in EYS⁽⁵⁵⁾. -Recommend development of a standard healthy eating policy for all EYS⁽⁴⁸⁾. -Need to understand how policies can best be communicated to parents and incorporate parental views into policy development^(49, 51).	-Further support and training for developing menu ideas, hands-on food training, and use of portion size guidance^(48, 50, 57). -Active engagement regarding breastfeeding policies in EYS⁽¹⁰⁴⁾. -Settings should have more opportunities to share knowledge and practice with range of health professionals⁽⁴⁴⁾. -Evidence-based guidance and practical tools to facilitate effective practice must be provided to EYS⁽⁴⁹⁾. -Need for universal national training programme for healthy eating practices in EYS⁽⁴⁸⁾.	-Recommendation for increased support for schools and caterers providing food for multiple age groups⁽⁶³⁾.

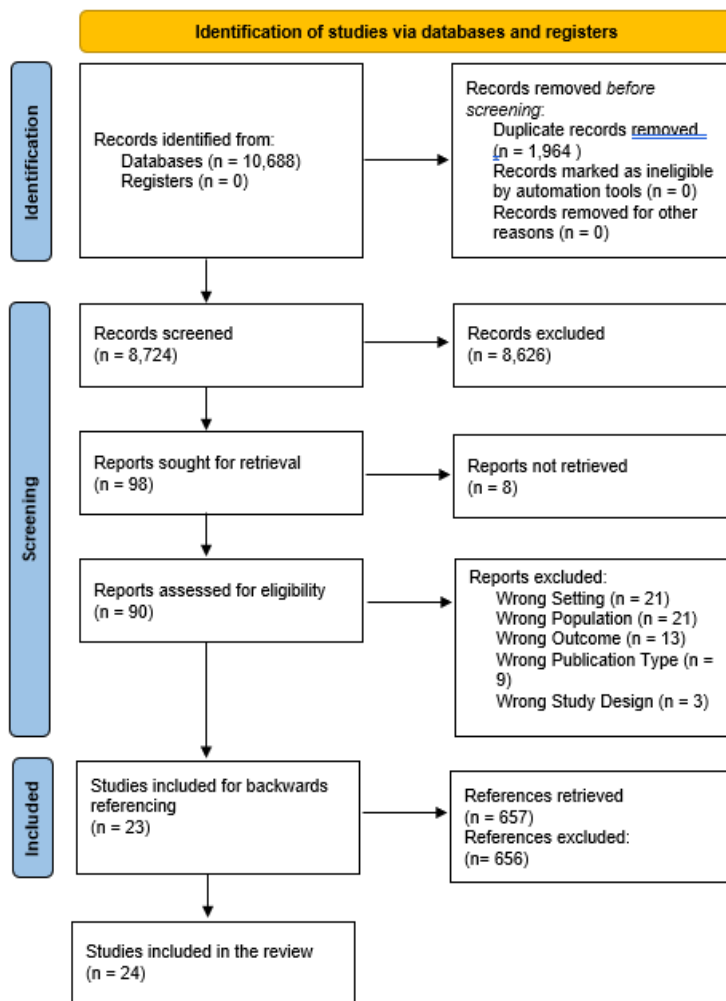


Figure 1. PRISMA 2020 Flow diagram representing identification of articles from database searching, and screening process.

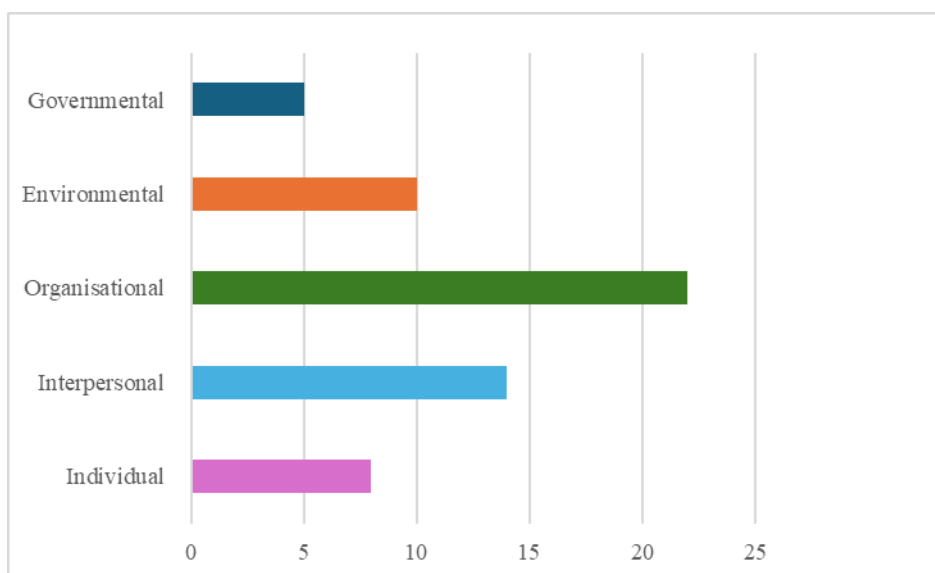


Figure 2. Number of studies that investigated each SEM level