

**STUDIES IN
AMERICAN
POLITICAL
DEVELOPMENT**

**VOLUME 27
NUMBER 2
OCTOBER 2013**

CAMBRIDGE
UNIVERSITY PRESS

STUDIES IN AMERICAN POLITICAL DEVELOPMENT

Editors

Anthony Chen, Northwestern University
Eric Schickler, University of California, Berkeley
Keith Whittington, Princeton University

Editorial Advisory Board

Joyce Appleby, *History, University of California, Los Angeles*
Brian Balogh, *History, University of Virginia*
Richard Bensel, *Government, Cornell University*
Amy Bridges, *Political Science, University of California, San Diego*
Walter Dean Burnham, *Government, University of Texas*
Eldon Eisenach, *Political Science, University of Tulsa*
Richard Ellis, *Politics, Willamette University*
Victoria Hattam, *New School for Social Research*
Ira Katznelson, *Political Science and History, Columbia University*
Theodore J. Lowi, *Government, Cornell University*
Eileen McDonagh, *Northeastern University*

William Novak, *History, The University of Chicago*
Elizabeth Sanders, *Government, Cornell University*
Martin Shefter, *Government, Cornell University*
Theda Skocpol, *Political Science and Sociology, Harvard University*
Rogers M. Smith, *Political Science, University of Pennsylvania*
Charles Stewart, *Political Science, Massachusetts Institute of Technology*

Founding Editors

Karen Orren, *Political Science, University of California, Los Angeles*
Stephen Skowronek, *Political Science, Yale University*

Studies in American Political Development is a semi-annual periodical which publishes theoretical and empirical research on political development and institutional change in the United States. A diversity of subject matters and methodologies is invited, including comparative or international studies that illuminate the American case. Manuscripts of up to 75 pages in length, excluding footnotes, will be considered. There is a "Notes" section for shorter presentation of research perspectives and findings. Also welcomed are review essays on bibliographies of unusual interest, and comments on previously published articles.

This Journal is part of the Cambridge Journals Online service. Online availability is as follows. Institutional subscribers: Access to full-text articles is currently included with the cost of the print subscription. Subscription must be activated; see <http://www.journals.cambridge.org> for details. Individual subscribers: Access to online tables of contents and abstracts is available at no additional cost.

Studies in American Political Development is indexed in Social Science Citation Index, Sociological Abstracts, and International Political Science Abstracts.

Authors should upload their manuscripts (double spaced) to the SAPD online submissions system at <http://www.editorialmanager.com/SAPD>. Please note that SAPD will no longer accept manuscript submissions by regular mail. Editorial correspondence should be directed to sapd@bspace.berkeley.edu.

Editorial Office: *Studies in American Political Development*, Department of Political Science, University of California, Berkeley, Berkeley, CA 94720-1950, USA.

Publishing, Subscription, and Advertising Offices: Cambridge University Press, 32 Avenue of the Americas, New York, NY 10013-2473, USA; or Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 8RU, England.

Studies in American Political Development (ISSN 0898-588X) is published twice each year in April and October. The journal was published by Yale University Press as an annual for volume 1-4 from 1986-1990. Annual subscription rates for Volume 28, 2014: Institutional subscription rate, print and online: US \$300.00 in the USA, Canada, and Mexico; UK £178.00 elsewhere. Institutional subscription rate, online only: US \$244.00 in the USA, Canada, and Mexico; UK £143.00 elsewhere. Individual subscription rate, print only: US \$289.00 in the USA, Canada, and Mexico; UK £168.00 elsewhere. Individual subscription rate, print only: \$77.00 in the USA, Canada, and Mexico; UK £48.00 elsewhere. Single part, \$158.95 in the USA, Canada, and Mexico; UK £92.40 elsewhere. Prices include postage.

© Cambridge University Press 2013. All rights reserved. No part of this publication may be reproduced, in any form or by any means, electronic, photocopying or otherwise, without permission in writing from Cambridge University Press. Policies, request forms, and contacts are available at: <http://www.cambridge.org/rights/permissions/permission.htm>

Permission to copy (for users in the U.S.A.) is available from Copyright Clearance Center, <http://www.copyright.com>, email: info@copyright.com.

STUDIES IN AMERICAN POLITICAL DEVELOPMENT

Volume 27, Number 2, October 2013

ARTICLES

- General Jackson's Passports: Natural Rights and Sovereign Citizens in the Political Thought of Andrew Jackson, 1780s–1820s

J.M. Opal 69

- Organizing for Insurgency: Intraparty Organization and the Development of the House Insurgency, 1908–1910

Ruth Bloch Rubin 86

- First to the Party: The Group Origins of the Partisan Transformation on Civil Rights, 1940–1960

Christopher A. Baylor 111

- Quorum Exploitation in the American Legislative Experience

Peverill Squire 142

- Calling upon the Genius of Private Enterprise: The Housing and Urban Development Act of 1968 and the Liberal Turn to Public-Private Partnerships

Alexander von Hoffman 165
